



## The Iraqi Alliance for the Implementation of National Action Plan 1325



### Special Contingency Plan for UNSCR 1325

#### Preamble

In 2000, The United Nations through the Security Council recognized not only the impact of conflicts on women, but also the need to include women as active stakeholders in the field of conflict prevention and resolution. The UN Security Council issued the resolution 1325 on women, peace and security.

To implement this resolutions, the Member States should develop and implement national action plans in this regard. Out of 192 countries, this resolution has only been implemented in 21 UN member states so far. Iraq is the first country in the region to develop a national action plan to implement the UN resolution because of its importance in contributing to an increase of effective participation in decision-making positions at the local and international level to maintain and achieve peace and protection of women's security issues during armed conflicts and thus came the adoption of the National Plan for UN Security Council 1325 by the Iraqi Council of Ministers in April 2014.

As Iraq is faced with ferocious terrorist attacks by ISIS gangs or the so-called Islamic state in the northern and western areas of the country, which led to the genocide and forced displacement of millions of families to the center and south of Iraq and the Kurdistan region provinces, all this put the government in all sectors in front of a very big challenge in providing the basic needs of millions of displaced people in very difficult security conditions, and despite all the measures taken by the government, but the magnitude of the needs is larger than the current possibilities with an estimated number of 2,500,000 displaced people in Iraq now and the number continues to increase and that women make up nearly 60% of the number according to the Ministry of Planning statistics, that is, 1.5 million displaced women and girls have been subjected to harsh violations which cannot be overlooked. All those violations commit all parties to move quickly at the level of states, local and international organizations and informal and formal state institutions to cooperate for the allocation of funds in order to



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implement the pillars of the plan, namely, (Participation - Protection - prevention)

Thus, the Alliance of implementation of the national plan for the Security Council resolution 1325 found an urgent need to develop a contingency plan based on the approved national plan and in collaboration with the Ministry of State for Women's Affairs, the Supreme Commission for Human Rights and the High Council of Women Affairs in Kurdistan developed measures, procedures and programs that contribute to the reduction of such violations to resolve this crisis and unite national and international efforts for emergency response that reflect the current needs and priorities of displaced women.

Based on what mentioned above and with high urgency, we put this plan at your hands and we all hope, Mr. Prime Minister Haider al-Abadi and his esteemed government to consider this plan with utmost importance, adopt it and develop mechanisms to implement them to suit the needs of Iraqi society and in line with Iraq's humanitarian and international obligations that require the formation of an emergency room representing government institutions and independent bodies and the Alliance of implementation of the national plan for security Council resolution 1325, to work together to provide the necessary human and financial resources to achieve the goals of this plan.

### **The Purposes and principles of the Contingency Plan for UNSCR 1325:**

- ensure increased representation of women at all decision-making levels in national and regional institutions and international mechanisms for conflict prevention, management and resolution.
- Women represent communities that have seen armed conflicts, thus their voices need to be heard in the conflict resolution process as a partner and an influential part to prevent and resolve conflicts and achieve sustainable peace at all levels
- Taking into account the specificity of women and their involvement in maintaining security and peace-building



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operations, especially in conflict-affected areas.

- Sensitize peacekeeping forces, the police and the judiciary on the specificities of women in conflict and take measures to ensure their protection and show commitment for their rights.
- Secure the special needs of displaced women and girls and provide minimum decent living for them during and after the conflict.
- Support the role of women as military observers, civilian police and humanitarian and human rights monitors.
- Taking into account the special needs of women and girls during return to their areas of origin after the end of military operations.
- Putting an end to impunity for crimes related to all forms of gender-based violence in situations of armed conflict and military operations, particularly rape, sexual slavery, forced prostitution, forced pregnancy, and any other form of sexual violence that have the same impact (assault, trafficking, improper medical examinations, and inspections involving stripping).

### **The Mechanisms for the Implementation of the Contingency Plan**

1. The formation of a special operation room to manage implementation of the plan and develop processes to meet the current needs and achieve its goals, which were created for it in the best way possible. The room should consist of the following units (Administration - Information - Contacts - equipment - operations - financial).



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2. Find financial and technical support for the contingency plan.
3. Provide rapid assistance for the women and girls returnees through rehabilitation and re-empowerment and community integration.
4. Monitoring and documenting the violations and the creation of a database on the crimes committed against displaced women and girls.
5. Prosecute and punish the perpetrators of violations and crimes committed against displaced women and girls during and after conflict and prevent impunity.
6. Follow-up and evaluation of the progress made in the implementation of the contingency plan.
7. Advocacy campaigns for the adoption and implementation of the contingency plan.
8. Training the societal police and human rights staff and providers of humanitarian services to protect the rights of women and their specific needs.
9. Take measures to ensure the protection of and respect for the human rights of displaced women and girls and ensure their access to justice specially in relation to the judiciary and police

### **Special Contingency Plan for UNSCR 1325**

#### **Pillar One: Protection:**



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No.	Goal	Activities	Implementing Agencies
1-	Respect the civilian and humanitarian character of refugee camps and take into account the special needs of women in the design of these camps	<ol style="list-style-type: none"> <li>1. take advantage of the unused and appropriate government buildings to house the IDPs.</li> <li>2. Provide caravans for education of IDP children in the camps.</li> <li>3. Provide tents with special specifications preserving the dignity of women.</li> <li>4. Provide toilets (latrines).</li> <li>5. water supply taking into account women's access to it.</li> <li>6. Taking into account the presence of women needs within the assistance provided for IDPs.</li> </ol>	<ul style="list-style-type: none"> <li>- Secretariat of the Council of Ministers</li> <li>- The Ministry of Displacement and Migration</li> <li>- Local governments</li> <li>- Ministry of Finance</li> <li>- The Alliance</li> <li>- UN organizations</li> <li>- International organizations</li> </ul>



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2-	Putting in place mechanisms to urgently protect displaced women survivors of violence	<p>1 .In each camp or gathering, there must be a proper reception for displaced women and survivors of violence and offer them the following services:</p> <ul style="list-style-type: none"><li>•social services.</li><li>•psychological services.</li><li>•primary health services.</li><li>•referral services.</li><li>•women community police services.</li><li>•Legal Services.</li><li>•accessible family planning methods and services.</li><li>•economic and social empowerment services.</li><li>•creation of a database for the beneficiaries of the services.</li></ul> <p>2. Provide tents or caravans to house displaced survivors of sexual abuse.</p>	<p>Supreme Committee for the Relief of IDPs</p> <p>Ministry of Labor</p> <p>Ministry of Health</p> <p>Ministry of the Interior</p> <p>International organizations</p>
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3.	Adopt exceptional policies and procedures to ensure the rescue of the abducted women during the conflict and military operations	<p>The formation of a team to do the following:</p> <ol style="list-style-type: none"> <li>1. communicate with the displaced families to know the number and whereabouts of missing persons.</li> <li>2. Coordination with the various relevant government and non-governmental institutions to learn the fate of missing women.</li> <li>3. Coordination with various international organizations and bodies to know the fate of missing women.</li> </ol>	<p>High Commission for Human Rights Alliance 1325 The Ministry of Women High Council of Women Affairs</p>
4.	Take all necessary measures to ensure prompt and effective investigations by independent bodies of human rights and the competent authorities to look into the complaints made by displaced women	<ol style="list-style-type: none"> <li>1. Placement of policewomen in police stations inside the camps.</li> <li>2. placement of female police officers in community centers within the camps to receive complaints from battered women in secret.</li> <li>3. refer complaints to the competent bodies and follow-up the procedures.</li> </ol>	<p>High Commission for Human Rights Alliance 1325 Interior Ministry Ministry of Justice</p>



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5.	Full application of the law in order to protect the survivors of sexual violence and to provide the necessary adoption of Iraqi and international laws and legal assistance in times of conflict and military operations and to punish perpetrators	<ol style="list-style-type: none"> <li>1. open a shelter in a safe place for survivors of abduction and sexual violence taking into account the needs of women.</li> <li>2. allocation of compensation for women survivors of this violence.</li> <li>3. family must vow not to bring harm to the lives of survivors.</li> <li>4. Identify perpetrators and ensure there is no impunity.</li> </ol>	<p>Ministry of Labor</p> <p>Ministry of Immigration</p> <p>Ministry of Justice</p> <p>Ministry of the Interior</p>
6.	Economic and social empowerment of displaced women by making use of the available human resources in the camps	<ol style="list-style-type: none"> <li>1. The use of government buildings and facilities to empower the displaced persons and the exploitation of human resources.</li> <li>2. vocational trainings for IDPs to meet the needs of the living.</li> <li>3. small income-generating projects.</li> <li>4. Coordinate with the government and the private sector to create jobs for IDPs.</li> </ol>	<p>Ministry of Finance</p> <p>High Commission for Human Rights Alliance 1325</p> <p>Ministry of Labor</p> <p>Ministry of Women</p> <p>High Council of Women Affairs</p> <p>International organizations</p>



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7-	Ensure the return of IDPs in peace and securing the minimum decent life	<ul style="list-style-type: none"><li>• Secure areas from the effects of military operations.</li><li>• secure a robust infrastructure.</li><li>• provision of basic needs of women and girls returnees.</li><li>• Rehabilitation and community empowerment and integration of women returnees.</li></ul>	The Council of Ministers The Supreme Committee for IDPs The Ministry of Women High Council of Women Affairs International organizations
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### Pillar Two: Prevention

Goal	Activities	Implementing Agencies
Increase awareness of host communities about peaceful coexistence and reintegration while back to their home areas	<ol style="list-style-type: none"> <li>1. training youth teams of IDPs on peace-building and peaceful coexistence.</li> <li>2. a media campaign about confidence building and community integration.</li> <li>3. sporting events and sessions aimed at peaceful coexistence.</li> <li>4. dialogue sessions for religious imams from different denominations and religions about the reintegration of women survivors in the community.</li> </ol>	<p>High Commission for Human Rights</p> <p>Alliance 1325</p> <p>Ministry of Youth</p> <p>Religious Endowments</p> <p>International organizations</p>
Increase awareness of the security forces and services providers on the concept of gender and human rights	Arrange awareness sessions with the staff of concerned institutions about the mechanism to deal with IDPs and affected population	Local and international organizations



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### Pillar Three: Participation

Goal	Activities	Implementing Agencies
Involving women in the design and management of activities and events related to humanitarian affairs in war and armed conflicts	1. The formation of the Peace teams from women leaders	General Secretariat of the Council of Ministers
The involvement of women in the stages of decision-making concerning negotiations and conflict resolution (agreements and peacekeeping initiatives)	1. involve women in the committees of reconciliation. 2. involve women in strategic committees.	General Secretariat of the Council of Ministers



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Full and equal participation of women and contribute to all efforts promoting peacekeeping and security	<ol style="list-style-type: none"> <li>1. The development of the rank of security ambassador of peace in the Ministry of Foreign Affairs according to compatible standards.</li> <li>2. Open the peace and women Security Bureau in Iraqi embassies in different countries.</li> <li>3. Women's participation in international events concerning IDP issues.</li> </ol>	<p>Ministry of Foreign Affairs</p> <p>International bodies</p> <p>Local and international organizations</p> <p>Embassies</p>
Women represent communities that saw armed conflicts and thus their voices need to be heard in the conflict resolution process as a partner and an influential part to prevent and resolve conflicts and achieve sustainable peace at all levels	<ul style="list-style-type: none"> <li>• enable women who represent communities that have seen armed conflicts to contribute in the process of conflict resolution and sustainable peace.</li> <li>• Involve women from communities that have seen conflict in sessions that are related to conflicts at the level of the three authorities.</li> </ul>	All Three authorities
IDP women's participation in the reconstruction of their areas of origin	<ul style="list-style-type: none"> <li>• The contribution of women returnees in development and reconstruction plans.</li> <li>• Support small projects for women returnees.</li> </ul>	<p>The Ministry of Housing and Construction</p> <p>The Ministry of Planning</p>



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**The projected budget for the implementation of the Contingency plan is thirty million USD.**

**The reasons for the emergence of the contingency plan from the national action plan for Security Council resolution 1325:**

- Lack of influence and participation of women in decision-making processes, maintaining security and achieving lasting peace.
- Failure to meet the emergency needs of displaced women.
- The seriousness of the displacement crisis and the resulting effects.
- The large number of human and material losses.
- Weaknesses and deficiencies in planning in response to the displacement crisis.
- The horror of the crimes and violations suffered by women as a result of armed conflict.
- Impunity for perpetrators of crimes and violations committed against displaced women and girls.